

**CITY OF LARAMIE**  
**PARKS & RECREATION DEPARTMENT**  
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Laramie, WY 82073

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**CITY OF LARAMIE**  
**PARKS, TRAILS & RECREATION MASTER PLAN AD HOC ADVISORY COMMITTEE**  
**AGENDA**

**MEETING DATE: November 5, 2014**

**TIME: 11:30 am**

**LOCATION: Recreation Center large conference room – 920 Boulder Drive**

**Consent Agenda**

1. Approval of the minutes from the October 22, 2014 meeting.
2. Acknowledge receipt of the draft minutes from the regular meeting of the Albany County Planning and Zoning Commission meeting of October 8, 2014.
3. Acknowledge receipt Paul Harrison's notes from the public comments received at the Albany County Planning and Zoning Commission meeting of October 8, 2014.

Motion by \_\_\_\_\_, seconded by \_\_\_\_\_, that the consent agenda be approved and that each specific action on the consent agenda be approved as indicated. (Items listed on the consent agenda are considered to be routine and will be enacted by one motion in the form listed above. There will be no separate discussion of these items unless a Committee Member or citizen so requests, in which case the item will be removed from the consent agenda and will be considered on the regular agenda.)

**Regular Agenda:**

1. Consideration of five options/alternatives for the removal of the proposed map symbols outside of the city limits within the one-mile extra-territorial zone.

**New business:**

1. Public Comments

Next Meeting Date: December 3, 2014

**CITY OF LARAMIE  
PARKS, TRAILS & RECREATION MASTER PLAN AD HOC ADVISORY COMMITTEE  
October 22, 2014  
Minutes of Meeting**

**MEMBERS PRESENT:** Amber Travsky, Amy Williamson, Bill Gribb, Dan McCoy, Dave Hammond, Evan O'Toole, Vicki Henry

**MEMBERS NOT PRESENT:** Joe Lord, Mike Moeller, Peggy McCrackin

**CITY OF LARAMIE STAFF PRESENT:** Paul Harrison, Parks & Recreation Director; Derek Teini, Senior Planner; Randy Hunt, Community Development Director; David Derragon, Assistant City Manager; David Schott, Parks Manager; Audem Gonzales, Assistant Planner; Mel Owen, Administrative Assistant

**GUESTS:** Joe Vitale, Thane McKinsey, Jennifer Nune, Marsha Ford, John Evans, Tom Schmidt, Thaddeus Mast, Stacy Snook, Monica Snook, Gay Deitrich-Maclean, Kimberly Starkey, Heidi Schutterle, Candy Hamaker, Ben, Kennedy Penn-O'Toole, Linda Dunlavy Johnson, David Gertsch (County Planner)

The regular meeting was called to order by Chair Dave Hammond at 11:38 a.m.

**Consent Agenda:**

- 1) Approval of the minutes from the October 8, 2014 meeting.
- 2) Acknowledge receipt of the requests to remove all the map symbols on private property outside of the city limits.
- 3) Acknowledge receipt of the "Modes Less Traveled-Bicycling and Walking to Work in the United States: 2008-2012" American Community Survey Reports.
- 4) Acknowledge receipt of the Proposal for "Northeast Laramie Greenbelt-Connect, Open Space Project" Regional shortgrass prairie preserve and open space

Motion by Williamson, second by Travsky, that the consent agenda be approved as presented. Motion carried 6-0, Henry absent.

**Regular Agenda:**

- 1) Consideration to direct the staff to develop alternatives for the removal of the proposed map symbols outside of the city limits and within the one-mile buffer.

Motion by Williamson, second by Gribb, to direct the staff to explore alternatives for the removal of the proposed map symbols outside of the city limits and within the one-mile buffer. Motion carried 7-0.

The Committee noted receipt of a petition regarding the City of Laramie's proposed recreation systems master plan and opened the floor to public comments.

-John Evans addressed the Committee and noted that he owns land and "The Paddocks" development in the County and requests that all planning icons outside the City limits be completely removed and any area currently in the County not be included in the City's Parks and Recreation Master Plan.

-Stacy Snook addressed the Committee and stated that he has been attending the Committee meetings and keeping apprised of the process. Snook noted that he believed it would have been more in line with the Committee's goals to try to work with the residents of the County and see where they thought parks should be planned and where they are actually wanted.

-Bern Hinckley addressed the Committee and stated that he has reviewed the comments that have been included in previous Committee meeting packets and that he appreciates those being made available to the public online. Hinckley stated that he believes most of the comments stem from people not understanding that the proposed amenities are simply a vision of what might happen if property comes into the City. Hinckley suggested not taking any elements of the map but instead trying to educate people. Or alternatively, the Committee could create a map that

shows private property and the current status of all amenities and the access, or lack thereof, to the public. It would essentially be a map showing where you can't go but it would preserve the vision of the Committee and add to the utility of the plan.

-Candy Hamaker addressed the Committee and noted that there is mistrust of the Committee due to the fact that at previous meetings the group said specific icons would be removed from the maps and they have not been removed as of yet.

The Committee replied that staff had been waiting until the Committee finished a full and final review then all the changes and corrections stemming from the meetings would be made at one time. The Committee agreed to further discuss at the conclusion of the public comment period how the now outdated maps that are still on the website should be addressed in order to avoid any further confusion.

-Kimberly Starkey asked the Committee to explain why virtually no discussion occurred prior to removing a trail shown on the Mountain West Farm Bureau property at a prior meeting. Starkey stated the letter Harvey Ridgeway sent to the Committee requested the removal of the trail due to it being on private property.

Staff noted that they believed the letter referenced the fact that the trail was within the building's fire lane and that the development of the MWFB site and the Gateway Park site is governed by a development agreement between the City and the MWFB.

-Tom Schmidt addressed the Committee and noted that he lives in West Laramie. Schmidt quoted from the Wilkie v. Robbins Supreme Court case on constitutional property rights and stated that the issue is really one of land rights along with the expectation of privacy and the right of land owners to exclude others from their property. Schmidt stated that with the property rights perspective prevalent in Wyoming he would have thought that the Committee would tread more lightly with putting amenities on a map. Schmidt stated that it would be easier to take the amenities off the maps rather than residents to call the Sheriff's Department for possible trespass issues.

The Committee clarified to the audience present that the City had no control over the small size of the County Commissioners room in which the County Planning and Zoning Commission was held and the fact that some people were unable to attend and participate in the meeting.

-Starkey questioned why Committee representatives did not defend the plan at the County Planning and Zoning Commission meeting.

The Committee replied that the two representatives who went to the meeting were unable to enter the County Commissioners room that the meeting was held in due to size constraints.

The Committee noted that as the motion stated, they wished to consider a variety of options for moving forward including ideas and suggestions from the public and the Committee as well as any ideas gleaned from the recent County P&Z and County Commissioners meetings.

Staff noted that as the Committee requested, some options had been prepared as a springboard for further discussion and that the options could then be modified as the Committee wished. Staff presented Service Area 11 as an example with three options, all showing the amenities within the one-mile extra-territorial zone removed. All three options had the amenities fully removed within the one-mile buffer/extra-territorial zone but presented different options for how additional information was presented on the map and in the legend.

The Committee stated that the intent had always been that the conceptual amenities were entirely dependent upon the opportunities and constraints present if and when areas were incorporated into the City. The options presented did preserve the vision of planning for the future but removed any specific icons which should help to allay concerns that had been expressed by some County residents. The Committee noted that the options would be discussed further and stated that a staff report from the County Planning and Zoning Commission meeting would also be helpful in facilitating discussion. The floor was opened again for public comments to receive feedback on the options presented.

-Snook addressed the Committee and stated that all three of the options presented were derived from a single idea offered at the County P&Z meeting. Snook noted that there were many other voices at the meeting with ideas to evaluate and he would appreciate the Committee holding off on voting on the options until other ideas could be considered. Staff noted that the minutes from the County Planning and Zoning Commission had been requested from the County and would be forwarded on to the Committee upon receipt for further consideration.

-Joe Vitale addressed the Committee and noted that potential zoning issues should be considered within the plan, as zoning will impact the type of activities available. Vitale stated he was glad to see the movement towards pocket parks, as they are an excellent concept. He recognized the difficulty in forecasting future zoning but it should be considered as should the needs of areas surrounding future school facilities. The Committee noted that an evaluation of zoning and population growth had been undertaken and that more information could be found in chapter three of the draft plan.

-Hinckley addressed the Committee and stated he was disappointed with the three options because it does not honor the vision of long term planning and obscures some of the possible future elements by only referring to them in text. He stated that in order to continue developing parks and trails in the community this planning is needed. The options presented do not preserve the value of the plan by losing the specific planning the Committee has done. Hinckley noted that Laramie is a visionary type of community and many entrepreneurs and future residents will look to the plan to see what the vision of parks and recreation, and the community in general, will be in the future.

-Gay Deitrich-Maclean addressed the Committee and stated that she liked the options; they appear to be a good compromise. Deitrich-Maclean agreed with the desire for Laramie to have recreational options but the new directions being considered does not impact property owners that might be looking to sell their land or are worried about trespassers.

-Don Prehoda, an attorney attending on behalf of some rural land owners, addressed the Committee. Prehoda stated the options currently being considered by the Committee is a good direction. Prehoda referenced Wyoming Statute, Title 15-1-503 and noted that if elements are removed from the one-mile buffer area then encumbrance upon property owners can be avoided, since property owners can then modify their own land as they choose and do not have to conform to the encumbrances of the plan.

-Linda Dunlavy-Johnson addressed the Committee and stated she like the options and as a landowner it gives her choices and knowledge. Dunlavy-Johnson said she felt like the previous maps were being foisted upon landowners but she feels much better about the three options presented.

The Committee requested that staff collect the public comments from the County meetings for the group to consider at the next meeting and to see if any comments produce other suggestions for the extra-territorial zone. The Committee discussed how to address the draft maps and plan documents that are still on the Committee's webpage while revisions are being considered.

Motion by Williamson, second by Travsky, to direct the staff to take down the large maps of proposed amenities that are currently on the website, pending further review and revision in order to avoid confusion; and to leave the chapters of the draft plan available on the website with a disclaimer which requires the user to acknowledge that this is a draft only and all recommended amenities are unavailable to the public prior to proceeding to the documents. Motion carried 7-0.

The Committee noted that after a decision is made on new options for the extra-territorial zone; staff will update the draft Parks and Recreation Master Plan accordingly. The updated plan would then be put on the website and public comments taken on the new draft before the plan moves forward in the approval process.

**New Business**

**1) Public Comments**

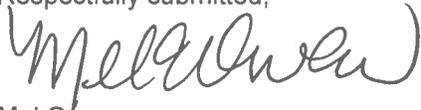
None.

**2) Next Meeting Date:**

November 12, 2014

Meeting adjourned at 12:51 pm.

Respectfully submitted,

A handwritten signature in black ink that reads "Mel Owen". The signature is written in a cursive style with a large initial "M" and "O".

Mel Owen  
Administrative Assistant  
Parks and Recreation - City of Laramie

❧ Minutes ❧  
**Regular Meeting**  
**Albany County Planning and Zoning Commission**  
**October 8, 2014**

**Albany County Commissioner's Room**

A regular meeting of the Albany County Planning and Zoning Commission was held on October 8, 2014, at 7:00 p.m. in the Albany County Board of County Commissioner's Meeting Room of the Albany County Courthouse.

**I. CALL TO ORDER/ROLL CALL**

**Members present:** David Cunningham, Carl Miller, Brett Moline, Shaun Moore and John Spiegelberg

**Staff present:** Susan Adler and David Gertsch

**County Engineer:** None

**Albany County Attorney Liaison:** Jennifer Stone

**Board of County Commissioners' Liaison:** Tim Sullivan

**Public Present:** Terri E. Jones, Kimberly Starkey, Bob Starkey, Terry Cushatt, Diane and Gene Watson, Jerry and Jeanette Schmidt, William and Carrie Brumbough, Keith Woolf, Ron and Ruth Blake, Raymond A. Leach, Patricia Parker, Jody Nordin, Brenda Spiegelberg, Taylor and Millicent Leaming, Janet Talbott, Margery Richardson, Thyra Page, Bob and Ruthie Blake, Chariti and Blain Fisher, Glenn Moniz, John Patrick Murphy, Diana Marlow, LeRoy Gabriel, Sandra Eike, Reed Pedrick, Arnie and Wanda Willems, John M. Evans, George Heard, Joe Vitale, Larry Romsa, JD Romsa, Mark R. Gunnerson, Monica Snook, Stacy Snook, Gabrielle Tupper, Lynn Benson, Linda Johnson, Edith and Bill Jones, Gail Christensen, Justin Romero, Brian K. McGarvey, Matt and Susan Kay, Bob Corliss, Lew Vavra, Charmaine Tupper, Walter Tupper, R. Portugal, Connie Hathaway, Clyde Harnden, George Gill, Hugh Garver, Marsha A. Ford, Robert and Carol Bacon, Merl and Diane Raisbeck, Gary and JoAnn Spiegelberg, Steve Ford, Heber Richardson, Max Coulthard, Lori Coulthard, James R. Fisher, Gary J. Linford, Thane McKinsey, Tim Hale, Toni Abbott, Derek Tieni and Paul Harrison

**II. PLEDGE OF ALLEGIANCE**

**III. APPROVAL OF AGENDA** – Mr. Gertsch requested the City of Laramie Parks and Recreation Master Plan discussion be moved above the Draft Zoning Resolution discussion. Chairman Moline indicated he would entertain a motion to accept the agenda as amended. **Mr. Cunningham made a motion to amend**

**the agenda as suggested by staff. Mr. Miller seconded the motion. Mr. Cunningham made a motion to approve the October 8, 2014, Planning and Zoning Commission meeting agenda as amended. Mr. Spiegelberg seconded the motion. Motion carried on voice vote.**

**IV. APPROVAL OF MINUTES** – Chairman Moline asked if there were any corrections to the meeting minutes for the September 10, 2014, Regular Meeting. **Mr. Miller made a motion to approve the minutes for the August 13, 2014, Regular Meeting as presented. Mr. Moore seconded the motion. Motion carried on voice vote.**

**I. DISCLOSURES** – Commissioner Moore indicated he owned property that will be affected by the City of Laramie Parks and Recreation Master Plan.

**II. OTHER ITEMS/ANNOUNCEMENTS**

**A. City of Laramie Parks and Recreation Master Plan** - - Paul Harrison, City of Laramie Parks and Recreation Director, presented a power point which outlined the process of developing the City of Laramie Parks and Recreation Master Plan and the changes to the document since the City Staff had presented it to the Planning and Zoning Commission. After the presentation, Mr. Harrison answered questions from the Commissioners.

Chairman Moline opened the floor for public comments. He requested anyone wanting to speak in favor of the City of Laramie Parks and Recreation Master Plan step up to the podium and state their name and address.

John Patrick Murphy, 3755 Hill Drive, Colorado Springs, Colorado – Mr. Murphy stated he is a partner in two different limited liability companies where the plan would affect their property. Our companies are in favor and willing to sell property to create this bridge. This plan is going to enhance property values for those closer to the proposed trail or park.

There were no further comments in favor, so the Chairman opened the floor for comments against the City of Laramie Parks and Recreation Master Plan.

Terry Jones, P. O. Box 1 – Ms. Jones indicated her family owns 25 acres adjacent to I-80 between Vista and Skyline. She feels that the City of Laramie Parks and Recreation Master Plan has opened their property to public use. She requested the icon be taken off their property.

George Heard, 2619 Berner Hill Road – Mr. Heard indicated he owns 73 acres east of Laramie and there is a 17 acre park on the plan and he does not like it.

Sandra Eike, 7214 Black Elk Trail - Ms. Eike indicated she had attended some of the Ad Hoc meetings and the county residents felt like everything they said fell on deaf ears. If the City had gone about this differently, then all these people would not be here voicing concerns against the plan.

Joe Vitale, 1708 W. Hill – Mr. Vitale indicated that in his opinion this meeting with the county residents should have happened at the beginning of the

process. The directive from the City Council was to look at the city and city owned property. He thought that since this is private property, those icons should have never been in the master plan unless those property owners agreed to have them there. The Ad Hoc Committee should have invited the people that are going to be affected in at the beginning, not three years later. He is upset about the process that was used.

Tim Hale, 815 Mitchell – Mr. Hale spoke against the City of Laramie Parks and Recreation Master Plan. He indicated he has attended the Ad Hoc meetings and did not agree with the plan.

Heber Richardson, 1321 Downey – Mr. Richardson indicated he felt the county lacked representation in the drafting of this plan. He urged the Planning and Zoning Commission to request the removal of the icons outside the city limits.

Taylor Leaming, 845 Howe Road, – Mr. Leaming stated his property has been earmarked with a trail along the west property line. He moved to the county to have open space which he feels is in jeopardy. He indicated that he in no way supports the City of Laramie Parks and Recreation Master Plan.

Glen Moniz, 2059 Riverside – Mr. Moniz made a formal request that all icons removed.

JD Hamaker, Centennial Valley Road – Mr. Hamaker asked if the Board of County Commissioners concurred with this plan if it would be applicable to county resident that develop. He indicated that if the answer is yes, he urged the Planning and Zoning Commission to request removal of the icons.

Ruben Portugal, 4540 Dome Road – Mr. Portugal indicated there was an icon going through his property. He stated that trespass is a problem and he did not buy his property to have a trail through it.

Leroy Gabriel, 2474 E. Park – Mr. Gabriel stated that he owns property on Soldiers Springs Road. The City of Laramie Parks and Recreation Master Plan has a trail right over the top of his domestic well and he can foresee problems with trespass.

Stacy Snook, 3901 Ft. Buford Lane – Mr. Snook indicated he had attended many of the Ad Hoc committee meetings. He felt the public comments were ignored. The citizens, who voice concerns, voiced them against the icons outside the city limits. The Ad Hoc committee voted to retain the icons. There was a year's worth of input ignored. When the city was inviting citizens to become members of the Ad Hoc Committee they went to special interest groups, like cyclists. He indicated the county citizens, who attended these meetings and spoke against the plan do not feel they weighed the comments equally and responded to them.

Gary Linford, 2921 Larkspur Lane – Mr. Linford stated that they already had trespass problems.

Toni Abbott, 396 Hayes – Ms. Abbott voiced her concerns against the City of Laramie Parks and Recreation Master Plan. The nature trail would bring unwanted traffic to their area where there is one way in and out.

Gene Watson, Centennial – Mr. Watson wanted to thank the Planning and Zoning Commission as they are the first line of defense for county residents. He agreed with the citizens speaking against the plan.

Max Couthard, 4815 Quarterhorse Drive – Mr. Couthard urged the Commissioners to vote against the icons. He indicated the Planning and Zoning Commission is the voice for the county residence.

Linda Johnson, 6620 pilot peak road – Ms. Johnson indicated the trail meets her property and she respectfully ask the Planning and Zoning Commission to ask for the icons to be removed.

Robert Starkey, 2215 Skyview lane – Mr. Starkey thanked the Planning and Zoning Commission for letting the citizens speak.

Kimberly Starkey, 2215 Skyview Lane – Ms. Starkey indicated she felt the City had misrepresented the facts because the public comments had been dismissed. She stated that it is clear the county residents do not want to be involved with the City of Laramie Parks and Recreation Master Plan. The Planning and Zoning Commission and Board of County Commissioners need to stand up to the city to represent the county residents.

Marion Griffin, 104 Corthell – Ms. Griffin indicated she felt the county should step up and take care of the county residents.

There were no more public comments and after discussion Mr. Spiegelberg requested a legal opinion from the County Attorney as to the question of eminent domain can be used to get a park. He also made a second request for the opinion on statutory requirement of county concurrence with the City of Laramie's Park and Recreation Master Plan. **Mr. Spiegelberg made a motion to recommend that the Board of County Commissioners request that the City of Laramie remove all icons on the City of Laramie's Draft Parks and Recreation Master Plan Maps (including maps on the website) that exist outside of the City of Laramie. Mr. Cunningham seconded the motion. Motion carried on voice vote with all voting in favor.** After further discussion, **Mr. Cunningham made a motion to recommend that without substantial changes the City of Laramie Parks and Recreation Master Plan the Board of County Commissioners NOT concur with this plan. Mr. Spiegelberg seconded the motion. Motion carried with all members voting in favor of the motion.**

### III. CURRENT PLANNING PROJECTS

- A. Zoning Resolution Discussion – Chairman Moline indicated he would entertain a motion to table the discussion on the Zoning Resolution until the November 12, 2014, meeting due to the late hour. **Mr. Miller made a motion to table the draft Zoning Resolution until the November Planning and Zoning Commission meeting. Mr. Spiegelberg seconded the motion. Motion carried on voice vote.**

**IV. PUBLIC COMMENT**

**V. ADJOURNMENT**

Chairman Moline adjourned the meeting at 10:00 p.m.

Minutes taken by Susan Adler, Assistant Planner

DRAFT



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Albany County Planning and Zoning Commission Meeting  
October 8, 2014  
Paul Harrison's notes from meeting

### **Positive Comments**

1. Commented that the draft Parks and Recreation Master Plan is well drafted and he is in full support of the plan for Laramie and Albany County.

### **Negative Comments**

1. Commented that they do not support the draft Parks and Recreation Master Plan and requested that all icons be taken off their property.
2. Commented that he does not support the draft Parks and Recreation Master Plan.
3. Commented that the Ad Hoc Committee has not addressed the concerns of County property owners and she does not support the draft Parks and Recreation Master Plan.
4. Commented that the conversation with the County P&Z should have occurred three years ago. The directive to the Ad Hoc Committee was to plan for city and city owned property. The icons should not have been placed on the map unless the property owners agreed to have them there.
5. Commented that he did not agree with the draft Parks and Recreation Master Plan.
6. Commented that the County Commissioners should request that all icons and symbols be removed from the maps and that this was the City's staff fault, not the Ad Hoc Committee.
7. Thanked the County Planning staff for sending the letters. He was concerned for the lack of regard for private property rights. Requested that he in no way approves or supports the Parks and Recreation Master Plan.
8. Requested that the County Commissioners request to the City that all icons/symbols be removed on private property within the County.
9. Commented that the icons and symbols on the maps were an encumbrance to private property and that the County Commissioner request that all icons be removed.
10. Commented that he purchased his property 20 years ago and does not want a trail running through his property.
11. P&Z Commission member stated that it was not an issue for the County Planning Office to send the letters to County property owners, why did the City staff and Ad Hoc Committee notify property owners.
12. Commented on who came up with the arbitrary lines on the maps; stating that there was a trail right over the top of his well.
13. Thanked the P&Z members for listening to their concerns. He felt that comments and requests to have the icons removed within the one mile buffer have been ignored by the Ad Hoc Committee. Noted that the previous City Attorney's comments were disingenuous. Noted that the Ad Hoc Committee has special interest groups represented with the majority being bicycle enthusiasts. Also noted that the Ad Hoc Committee sent a letter to the BLM commenting on the Rogers Canyon plan and within their vision statements they talk about protecting the aquifer and natural area east of town outside of their scope.
14. Commented on his trespass issues and the lack of response from the City Police Chief, City Attorney and County Attorney.

**Negative Comments (continued)**

15. Commented with concerns about the Master Plan that the nature trail is located on her dead end street and if someone wanted to bully her, she would be trapped.
16. Commented that the Albany County P&Z Committee was the first line of defense against this assault on private property rights.
17. Commented that the draft Master Plan is a lie and that the public opinion doesn't matter. He recommended that the County P&Z deny the whole plan, not just the areas outside the City.
18. Commented to ask that the East Gateway Trail at Pilot Peak Road be removed from her property.
19. Commented that the City Council is not a friendly environment and agreed with everything that was said by others.
20. Commented that public comment is not considered by the Ad Hoc Committee, particularly if the trail is on the Major Street and Highway Plan. Requested that the County P&Z vote to recommend to the County Commissioners that all icons and trails be removed along all roads. This Master Plan is a threat to all County residents.
21. Commented that the County P&Z and the County Commissioners are the last line of defense to the City's encroachment. The County Commissioners have the authority to ask the Albany County Legislators' to remove the one mile buffer around the City.
22. County P&Z Commission member asked the Assistant County Attorney if the City has the power to use "eminent domain" to take a bike path/trail in the County. Also the Commissioner asked the Assistant County Attorney if "concurrence" by the County was required or not.

End of public testimony.

Motion to recommend that the County Commissioners to tell the City to remove all icons on the City's draft Parks and Recreation Master Plan, including maps on the website that exist outside of the City of Laramie. Motion carried 5-0

Motion to recommend to the County Commissioners that without substantial changes the City of Laramie's Parks and Recreation Master Plan the County Commissioners not concur with this plan. Motion carried 5-0

Meeting adjourned at 10:00 p.m.

## Paul Harrison

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**From:** Bern Hinckley [bhinckley@aol.com]  
**Sent:** Monday, November 03, 2014 12:37 PM  
**To:** PTR Master Plan  
**Subject:** Reclaim Your Agenda

Dear Committee:

I urge you to re-claim control of your Parks and Recreation Master Plan. In politics, as in advertising, it's all about "framing the issue", and this is an issue which has been radically re-framed, to the detriment of your planning for our City. This Master Plan began as a positive, forward-looking vision of how Laramie could develop over the next 40 years. We all know recreation is an important element of the appeal of our community, and the dozens of meetings held by your committee, the dozens of groups specifically asked to contribute over the last 3 years, and the scientific survey that you conducted all verified this. The good folks of the Planning Committee have labored long and hard, excited to bring to the City Council a vision for the future of our community.

Lately, however, your committee has largely been spending their time fending off a different vision - a fundamentally false vision, I think, that this plan is somehow a power grab by the City, a violation of private property rights, an invitation to trespass. Rather than working to accommodate this perverse vision by deleting elements of your plan, you should be working to dispel the misunderstanding. Extract the constructive suggestions from all this input, listen carefully to the concerns expressed, and seek solutions / presentations / graphics that maintain fidelity with what you set out to do in the first place.

You are being accused of making plans to impose on folks outside the City. Not so. Your plan is ONLY for the City of Laramie - but it's the City of 2054. That's what "planning" is. That's what your assignment from City Council is.

What is so sinister about saying to your neighbor, "hey Fred, if you ever decide to sell that piece over there, let us know. We might want to buy it for a park."? That's what this plan IS - a template to guide CITY decisions for CITY property as the CITY develops.

I think it is highly significant that NO property has EVER been forceably annexed into the City of Laramie. If anybody in the county wants to make sure nothing in this plan ever happens on their property, all they have to do is NOT ever ask to join the city.

It's as though you are being accused of a crime you have not committed. Yet the "solution" on offer seems to be to confess your sins and promise never to do it again. What sense does that make? Education is the solution to false accusations, not starting to tear pages and maps out of your vision of the future. Reasonable people will accept reasonable solutions. Those who thrive on conflict will never be satisfied, and your plan should not be compromised in a futile attempt to do so.

What about the recently-submitted petition from a large group of county residents (and a few city residents)?

First, you should carefully read what it says. It goes far beyond the discussions of map icons. It explicitly opposes "all references" to "proposed or future parks, playgrounds, paths, ..." outside the present city limits. Basically, the petition demands that the City provide no plans for development (at least with respect to recreation facilities) beyond the present City boundaries. This is a legitimate philosophical position, but it should be clearly stated and addressed head on. Do we or do we not want our community to grow in size? Are the signers promoting "densification", confined to the presently bounded City? Or perhaps the signers want the City to recognize that the present population, economic base, etc. is enough and we should just stop here? Our County neighbors raise an important issue for us to consider - What is our vision for our community?

I am not suggesting you reject this petition as irrelevant since so few of the signers live in Laramie. What I am strongly suggesting is that you get your process back on the rails of constructive, forward-looking planning.

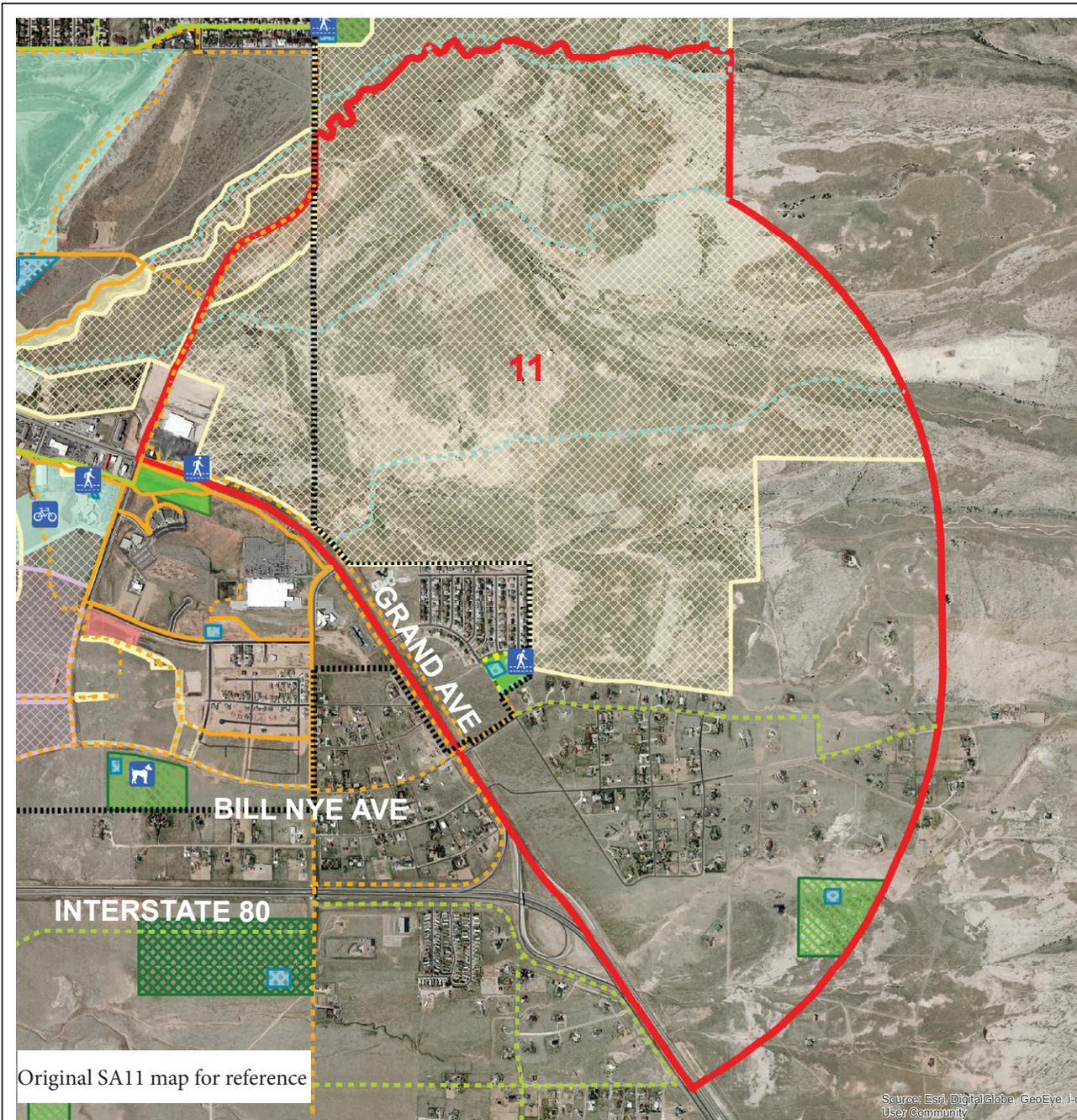
You should listen carefully to what our neighbors are concerned about and think about how best to address their legitimate concerns while preserving all the value of your plan. Trespass seems to be the biggest issue by far. But instead of blanking out all the maps - trespassing was certainly an issue long before this draft plan came along - let's ADD some maps. Maps that clearly say, "Private Property" "Trespassing without owner's permission is illegal". Better

yet, add maps that correctly identify where there IS public access. Then you'd be doing BOTH the landowners and the aspiring hiker a real service. Make this plan a useful, educational tool for all concerned.

Get the City legal team to tell you, is it really an "encumbrance" to offer to buy someone's land if they ever decide to sell it? Sounds like a stretch to me. But if it's a real problem, let's figure out a way to deal with it. In any case, letting the thought police tell us what we are allowed to THINK ABOUT should be aggressively resisted. You should address the concerns expressed in this petition, but do it constructively. Take back control of your vision. We can do this in a way that addresses everyone's legitimate concerns - and still presents to the world that Laramie is a forward-looking community that understands the importance of recreation elements in the City of 2014 and in the City of 2054.

Thank you for your three years of good work - let's find a way to move it forward.

- Bern Hinckley  
508 S. 11th



**FEATURES**

- City Boundary 2014
- Service Area 11

**PATHWAYS AND TRAILS**

- In Park Path, Existing
- In Park Path, Proposed
- On Street Bike Lane, Existing
- On Street Bike Lane, Proposed
- Other, Existing
- Rural Trail, Proposed
- Shared Use Path, Existing
- Shared Use Path, Proposed

**PLACES OF INTEREST**

- Water Recreation
  - Kayak, Tubing, Canoe & Swimming
- Archery Range
- Trail Head
- Bike Park
- Dog Park
- Fishing Access

**PARKS**

- Existing Neighborhood Park
- Proposed Neighborhood Park
- Existing Community Park
- Proposed Community Park
- Existing Playlot
- Proposed Playlot
- Existing Playlot In Park
- Proposed Playlot In Park

**ADDITIONAL SITES**

- Existing UW Site
- Existing School Site
- Proposed School Site
- Existing Natural Area
- Proposed Natural Area
- Existing Recreation Site
- Proposed Recreation Site
- Existing Other Site
- Proposed Other Site
- Existing Detention Area

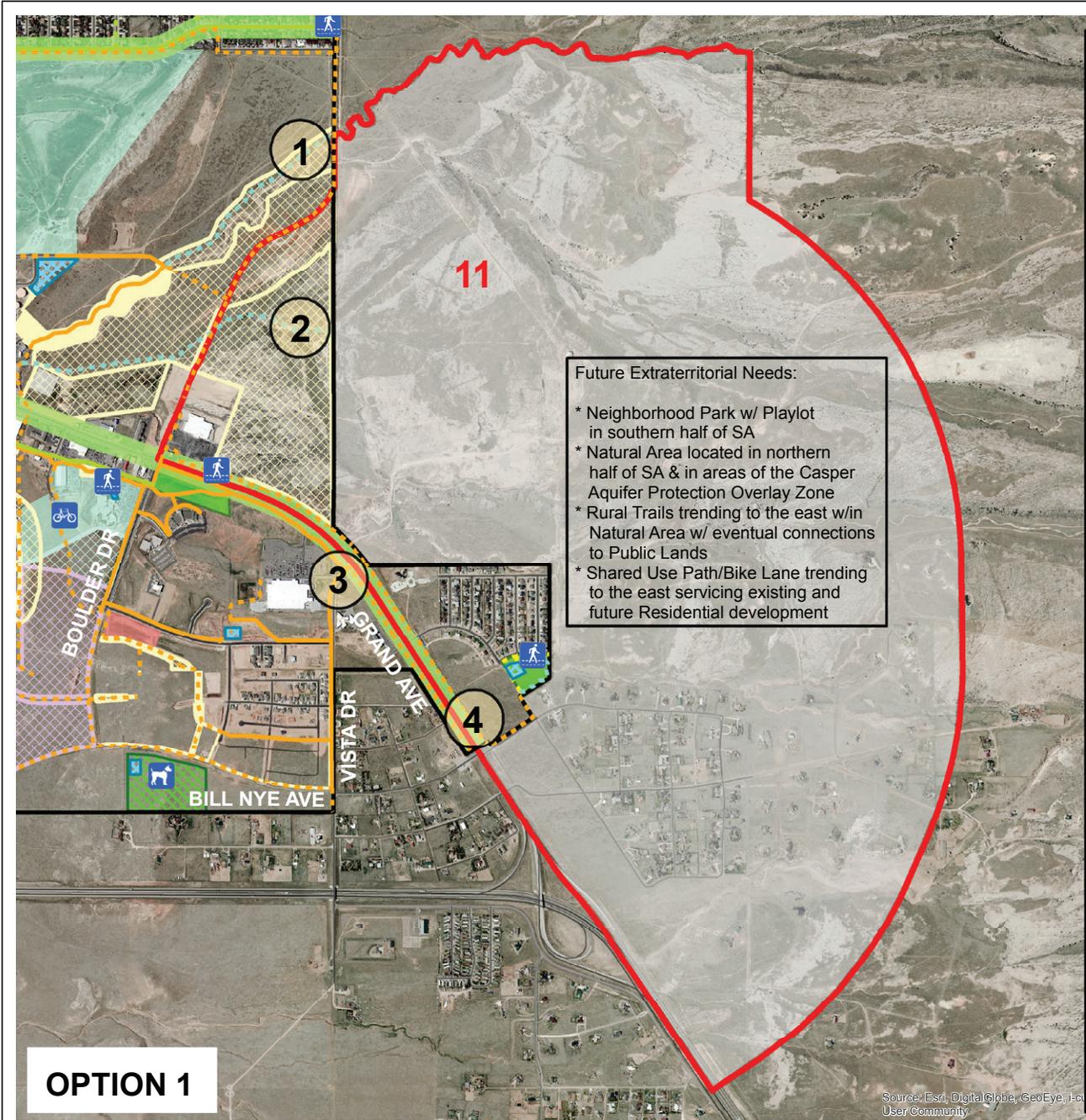
0 0.125 0.25 0.5 Miles

N  
W O E  
S

“All proposed Parks, Trails and Facilities on this map are conceptual in nature and are not accessible for public use. Locations may change based upon opportunities/constraints at the time of development.”

Original SA11 map for reference

Source: Esri, DigitalGlobe, GeoEye, I-C...  
User Community



**Future Extraterritorial Needs:**

- \* Neighborhood Park w/ Playlot in southern half of SA
- \* Natural Area located in northern half of SA & in areas of the Casper Aquifer Protection Overlay Zone
- \* Rural Trails trending to the east w/in Natural Area w/ eventual connections to Public Lands
- \* Shared Use Path/Bike Lane trending to the east servicing existing and future Residential development

**FEATURES**

- City Boundary 2014
- Service Area 11
- Extraterritorial Area
- Interface Area

**PATHWAYS AND TRAILS**

- In Park Path, Existing
- In Park Path, Recommended
- On Street Bike Lane, Existing
- On Street Bike Lane, Recommended
- Other, Existing
- Rural Trail, Recommended
- Shared Use Path, Existing
- Shared Use Path, Recommended

**PLACES OF INTEREST**

- Water Recreation
  - Kayak, Tube, Canoe & Swim
- Trail Head
- Archery Range
- Bike Park
- Dog Park
- Fishing Access

**PARKS**

- Existing Neighborhood Park
- Recommended Nbhd Park
- Existing Community Park
- Recommended Comm. Park
- Existing Playlot
- Recommended Playlot
- Existing Playlot In Park
- Recommended Playlot in Park

**ADDITIONAL SITES**

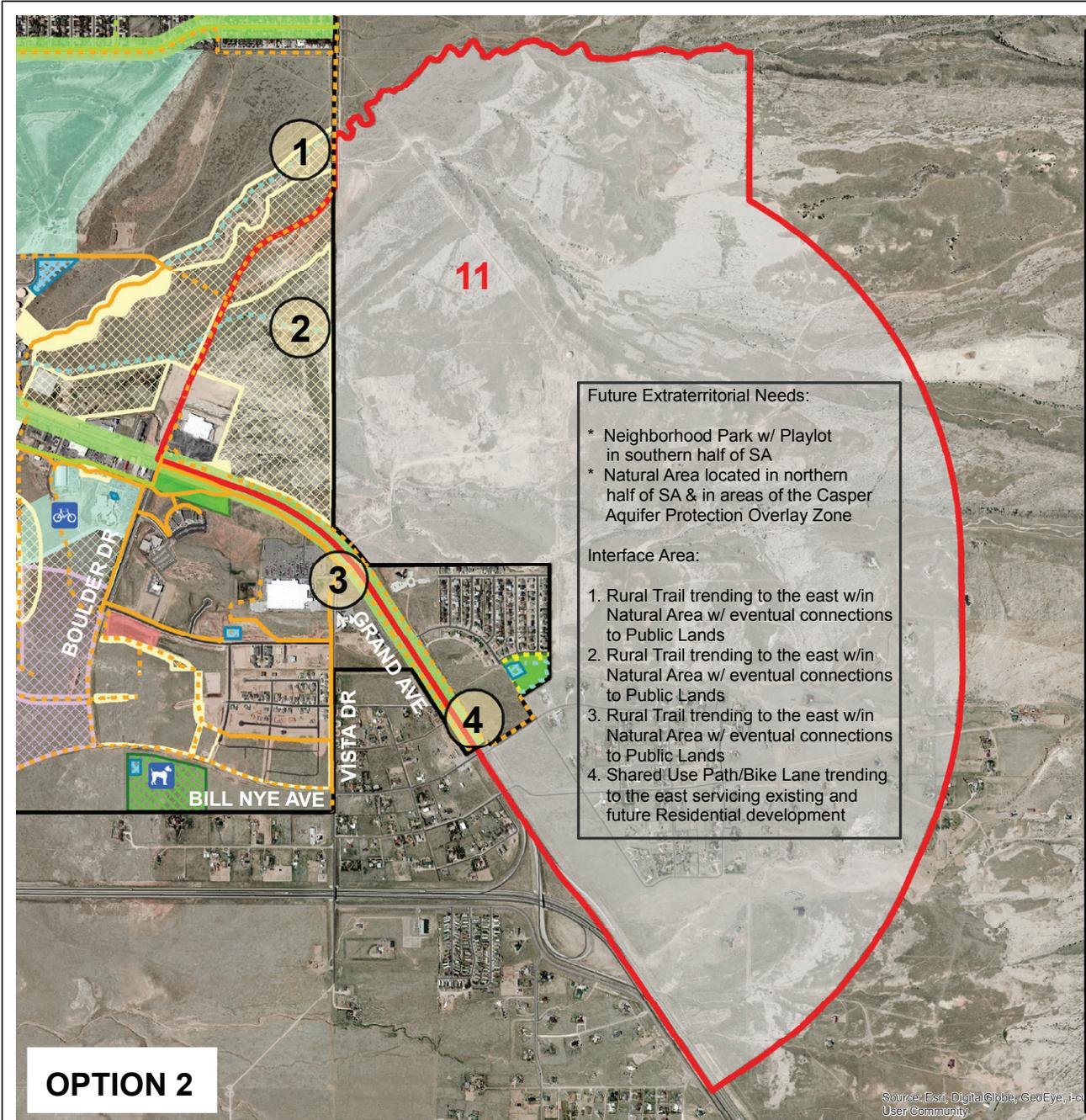
- Existing UW Site
- Existing School Site
- Recommended School Site
- Existing Natural Area
- Recommended Natural Area
- Existing Recreation Site
- Recommended Rec. Site
- Existing Other Site
- Recommended Other Site
- Existing Detention Area
- Beautification Corridor



**OPTION 1**

"The specific locations of any RECOMMENDED Parks, Trails, and Facilities within this document are HYPOTHETICAL in nature and they are not intended for public use. Locations may change as development occurs."

Source: Esri, DigitalGlobe, GeoEye, i-c... User Community



**OPTION 2**

Future Extraterritorial Needs:

- \* Neighborhood Park w/ Playlot in southern half of SA
- \* Natural Area located in northern half of SA & in areas of the Casper Aquifer Protection Overlay Zone

Interface Area:

1. Rural Trail trending to the east w/in Natural Area w/ eventual connections to Public Lands
2. Rural Trail trending to the east w/in Natural Area w/ eventual connections to Public Lands
3. Rural Trail trending to the east w/in Natural Area w/ eventual connections to Public Lands
4. Shared Use Path/Bike Lane trending to the east servicing existing and future Residential development

**FEATURES**

- City Boundary 2014
- Service Area 11
- Extraterritorial Area
- Interface Area

**PATHWAYS AND TRAILS**

- In Park Path, Existing
- In Park Path, Recommended
- On Street Bike Lane, Existing
- On Street Bike Lane, Recommended
- Other, Existing
- Rural Trail, Recommended
- Shared Use Path, Existing
- Shared Use Path, Recommended

**PLACES OF INTEREST**

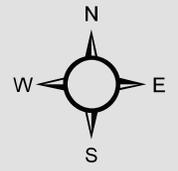
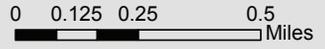
- Water Recreation  
Kayak, Tube, Canoe & Swim
- Trail Head
- Archery Range
- Bike Park
- Dog Park
- Fishing Access

**PARKS**

- Existing Neighborhood Park
- Recommended Nhbd. Park
- Existing Community Park
- Recommended Comm. Park
- Existing Playlot
- Recommended Playlot
- Existing Playlot In Park
- Recommended Playlot in Park

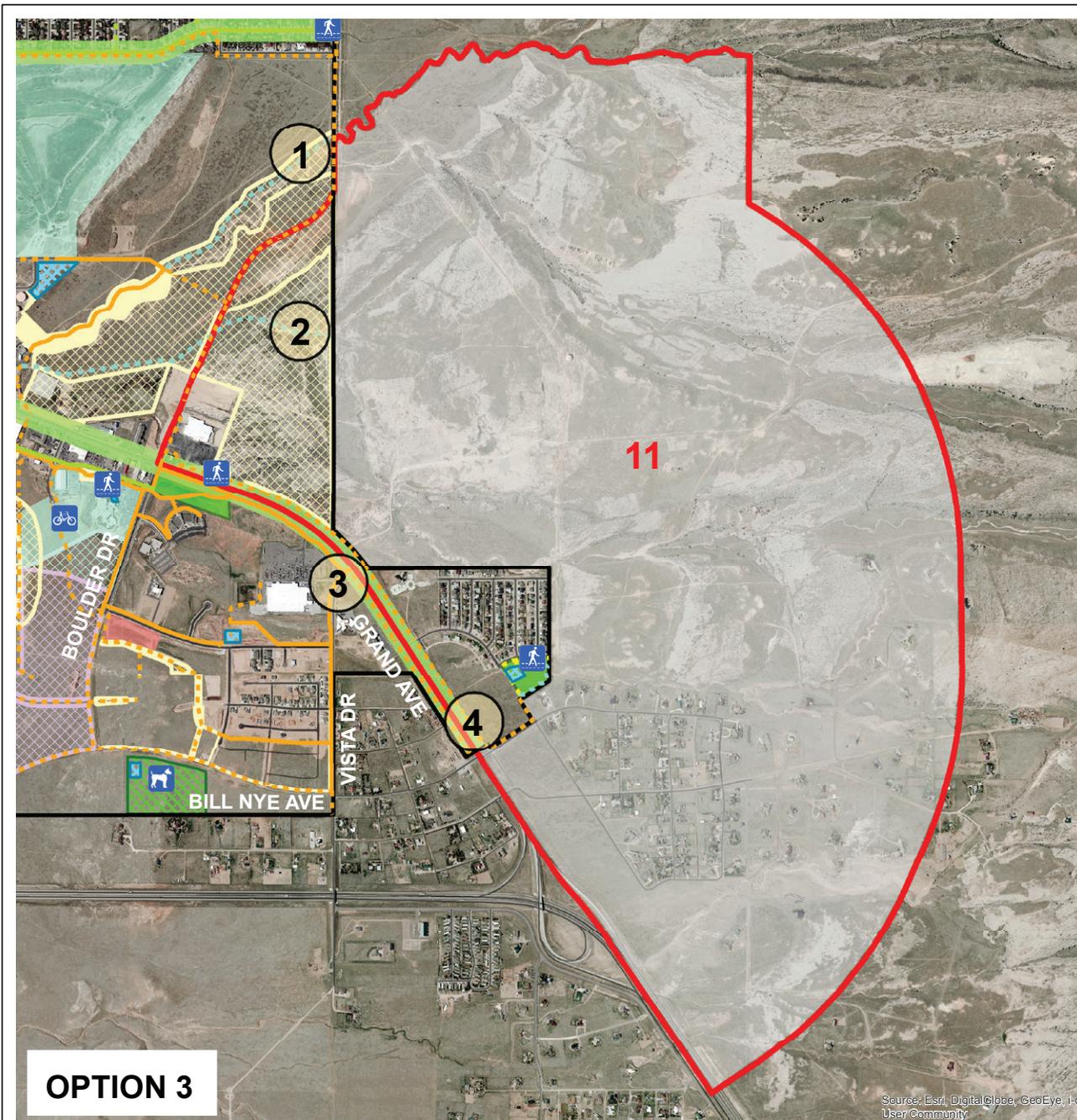
**ADDITIONAL SITES**

- Existing UW Site
- Existing School Site
- Recommended School Site
- Existing Natural Area
- Recommended Natural Area
- Existing Recreation Site
- Recommended Rec. Site
- Existing Other Site
- Recommended Other Site
- Existing Detention Area
- Beautification Corridor



"The specific locations of any RECOMMENDED Parks, Trails, and Facilities within this document are HYPOTHETICAL in nature and they are not intended for public use. Locations may change as development occurs."

Source: Esri, DigitalGlobe, GeoEye, i-c... User Community



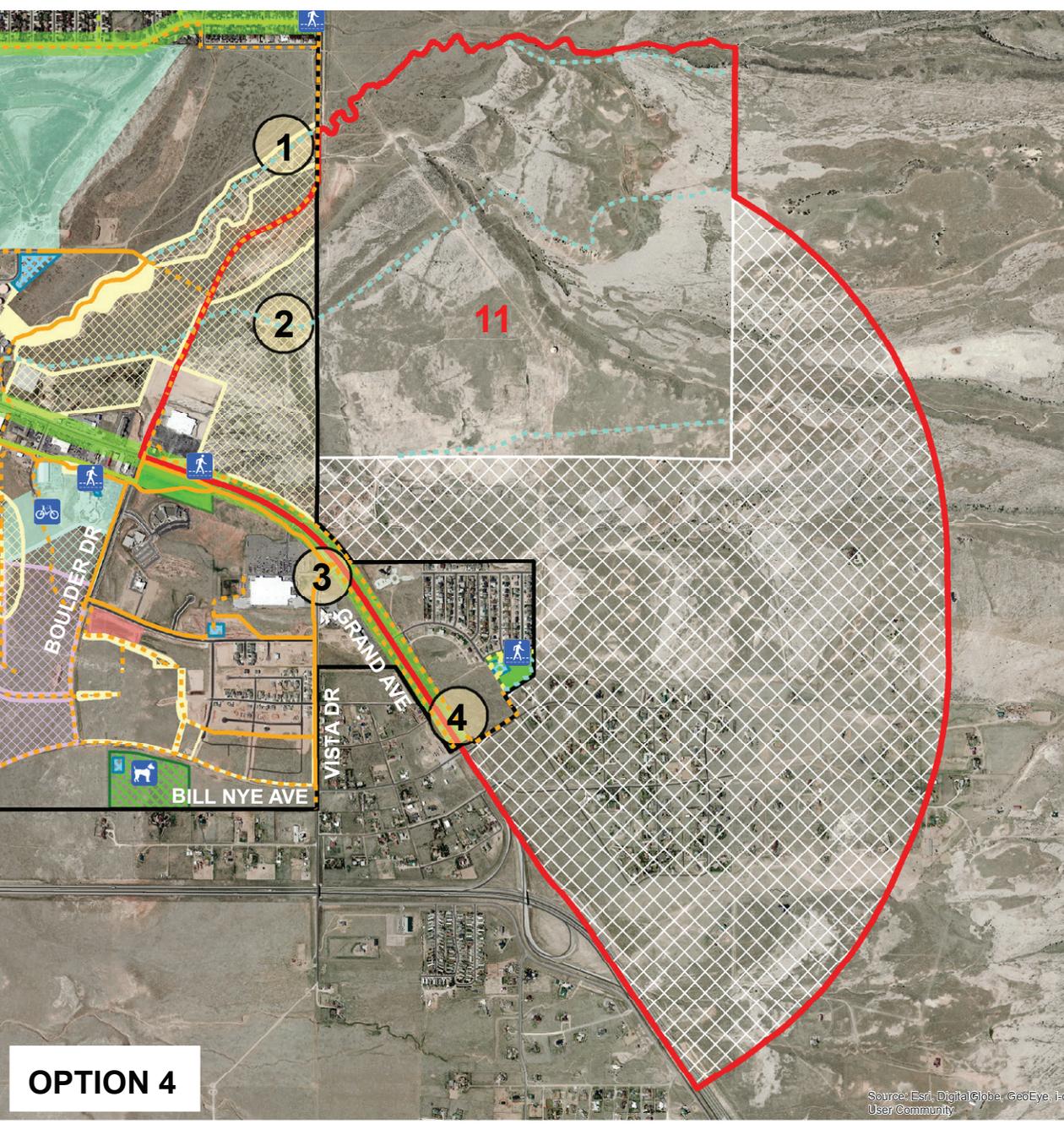
**OPTION 3**

|                               |                                  |                            |                             |
|-------------------------------|----------------------------------|----------------------------|-----------------------------|
| <b>FEATURES</b>               |                                  | <b>PARKS</b>               |                             |
| City Boundary 2014            | Service Area 11                  | Existing Neighborhood Park | Recommended Nhbd. Park      |
| Extraterritorial Area         | Interface Area                   | Existing Community Park    | Recommended Comm. Park      |
| <b>PATHWAYS AND TRAILS</b>    |                                  | Existing Playlot           | Recommended Playlot         |
| In Park Path, Existing        | In Park Path, Recommended        | Existing Playlot In Park   | Recommended Playlot in Park |
| On Street Bike Lane, Existing | On Street Bike Lane, Recommended | <b>ADDITIONAL SITES</b>    |                             |
| Other, Existing               | Rural Trail, Recommended         | Existing UW Site           | Existing School Site        |
| Shared Use Path, Existing     | Shared Use Path, Recommended     | Recommended School Site    | Existing Natural Area       |
| <b>PLACES OF INTEREST</b>     |                                  | Recommended Natural Area   | Existing Recreation Site    |
| Water Recreation              | Kayak, Tube, Canoe & Swim        | Recommended Rec. Site      | Existing Other Site         |
| Trail Head                    | Archery Range                    | Recommended Other Site     | Existing Detention Area     |
| Bike Park                     | Dog Park                         | Beautification Corridor    |                             |
| Dog Park                      | Fishing Access                   |                            |                             |
| Fishing Access                |                                  |                            |                             |

0 0.125 0.25 0.5 Miles

“The specific locations of any RECOMMENDED Parks, Trails, and Facilities within this document are HYPOTHETICAL in nature and they are not intended for public use. Locations may change as development occurs.”

Source: Esri, DigitalGlobe, GeoEye, I-Geo, User Community



**FEATURES**

- City Boundary 2014
- Service Area 11
- Interface Area

**PATHWAYS AND TRAILS**

- In Park Path, Existing
- In Park Path, Recommended
- On Street Bike Lane, Existing
- On Street Bike Lane, Recommended
- Rural Path, Recommended
- Shared Use Path, Existing
- Shared Use Path, Recommended
- Other, Existing

**PLACES OF INTEREST**

- Water Recreation  
Kayak, Tube, Canoe & Swim
- Trail Head
- Archery Range
- Bike Park
- Dog Park
- Fishing Access

**PARKS**

- Existing Neighborhood Park
- Recommended Nhbd. Park
- Existing Community Park
- Recommended Comm. Park
- Existing Playlot
- Recommended Playlot
- Existing Playlot In Park
- Recommended Playlot in Park

**ADDITIONAL SITES**

- Existing UW Site
- Existing School Site
- Recommended School Site
- Existing Natural Area
- Recommended Natural Area
- Existing Recreation Site
- Recommended Rec. Site
- Existing Detention Area
- Beautification Corridor
- Existing Other Site
- Recommended Other Site

**Private Property**

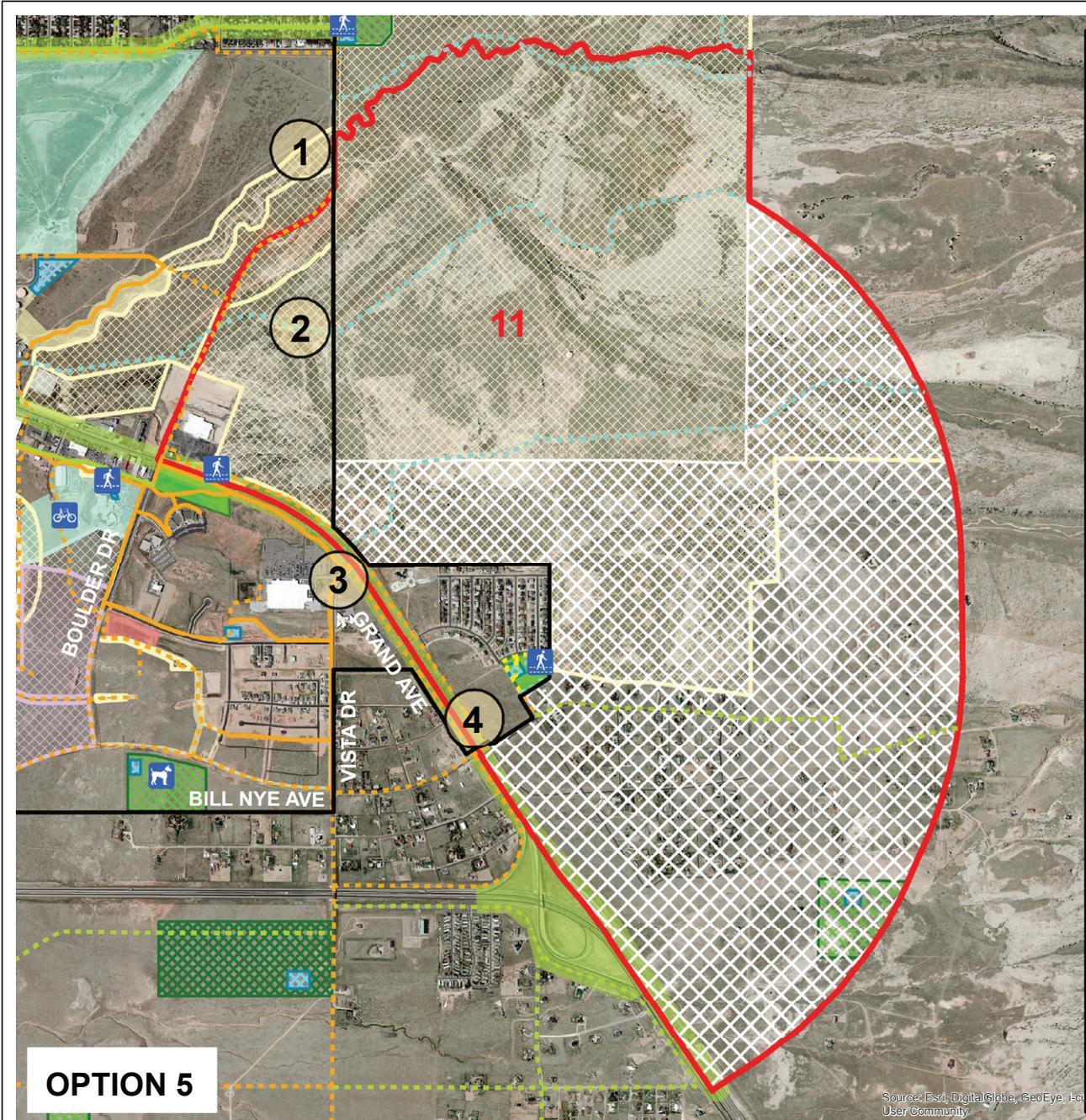
All private property is not accessible for public use without written permission of the landowner. Crossing private land to reach public or shared land without permission could result in a criminal trespass violation.

0 0.125 0.25 0.5 Miles

“The specific locations of any RECOMMENDED Parks, Trails, and Facilities within this document are HYPOTHETICAL in nature and they are not intended for public use. Locations may change as development occurs.”

**OPTION 4**

Source: Esri, DigitalGlobe, GeoEye, I-Geo, User Community



**FEATURES**

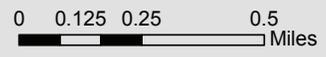
- City Boundary 2014
- Service Area 11
- Interface Area

**PATHWAYS AND TRAILS**

- In Park Path, Existing
- In Park Path, Recommended
- On Street Bike Lane, Existing
- On Street Bike Lane, Recommended
- Rural Trail, Recommended
- Shared Use Path, Existing
- Shared Use Path, Recommended
- Other, Existing

**PLACES OF INTEREST**

- Water Recreation  
Kayak, Tube, Canoe & Swim
- Archery Range
- Trail Head
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- Dog Park
- Fishing Access



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**PARKS**

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- Recommended Comm. Park
- Existing Playlot
- Recommended Playlot
- Existing Playlot In Park
- Recommended Playlot In Park

**ADDITIONAL SITES**

- Existing UW Site
- Existing School Site
- Recommended School Site
- Existing Natural Area
- Recommended Natural Area
- Existing Recreation Site
- Recommended Rec. Site
- Existing Other Site
- Recommended Other Site
- Existing Detention Area
- Beautification Corridor

Private Property  
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**OPTION 5**

Source: Esri, DigitalGlobe, GeoEye, i-c... User Community